Report on FY2019 Annual User Satisfaction Survey on Patent Examination Quality

September 2019

Japan Patent Office

Abstract

I. Introduction

Globally reliable, high-quality examinations and proper patent grants by the Japan Patent Office (JPO) are critical elements that support domestic enterprises to more smoothly develop global business activities, drive innovation, and maintain sound business practices. In order to grant high-quality patents, it is essential that the JPO maintain and continuously improve patent examination¹ quality after determining the needs and expectations of its users to include applicants and third parties.

The JPO released its *Quality Policy on Patent Examination* in 2014 which outlines the fundamental principles of its quality management policies. It was designed using the aforementioned practices with the ultimate goal being to achieve the best, most comprehensive quality policy in the world. The JPO Quality Policy states as one of its six fundamental principles, "we meet wide-ranging needs and expectations". Further, the JPO understands and respects the broad-ranging needs of, and expectations for, patent examination so that it may contribute to the benefit of Japanese society and the satisfaction of people using and administering the patent system.

Attentiveness to the opinions of users is vital to continuously define and improve or develop measures for achieving quality assurance in patent examination. The JPO has conducted its User Satisfaction Survey annually since FY2012 generating valuable feedback that has initiated vital quality management improvements.

In the FY2019 survey, a question regarding dissatisfaction with prior article searches was changed to query respondents as to whether they were satisfied with the consistency of judgments of each relevant article or not. The overall purpose of this change was intended to reduce user burden.

The following shows a summary of the survey results, detailed analyses of responses and overall findings.

¹ In this Report, the term *patent examination* intends to include International Search, International Preliminary Examination, and establishment of Reports of Utility Model Technical Opinion, as defined in the Quality Policy.

Abstract

II. Survey method overview with aggregated results.

In the FY2019 survey, the four types of Questionnaire Sheets shown in Table 1 below were used to ask our users how they would evaluate the quality of our patent examination, international search and international preliminary examination in FY2018. Those surveyed include top domestic and overseas applicants as well as patent attorneys who filed a large number of applications and small-scale applicants selected randomly. Sheets A and C relate to the overall quality of our examination practices for non-specific applications while Sheets B and D are for specific applications selected randomly. Table 1 shows the number of applicants/applications and the response rate of each Questionnaire Sheet.

Type of G	Questionnaire Sheet	Number of applicants/applications	Response rate
Sheet A	Overall quality of patent examination of national applications	686 applicants	88.0%
Sheet B	Quality of patent examination of specific national applications	2,270 applications	84.4%
Sheet C	Overall quality of the international search and international preliminary examination of PCT applications	346 applicants	90.5%
Sheet D	Quality of the international search and international preliminary examination of specific PCT applications	622 applications	89.1%

Table 1: Number of applicants/applications and the response rate of each Questionnaire Sheet.

(1)Satisfaction level with overall patent examination quality of national applications

Respondents at the rate of 93.7% evaluated the level of satisfaction with the overall quality of patent examination of national applications as *neutral* or higher (Figure 1). This is an increase from the previous year and includes the following areas: *scope of granted patents* (93.7%); *application of Articles* 36 (4) (i) and 36 (6) – descriptive requirements for descriptions and claims (88.7%); foreign patent literature searches (87.4%); and *consistency of judgements among examiners* (85.7%). *Consistency of judgements among examiners* in particular saw steady improvement as a result of continued initiatives such as enhanced consultations and approvals.

On the other hand, a relatively large proportion of respondents were *unsatisfied* or *somewhat unsatisfied* with the following items: *consistency of judgements among examiners on inventive step* (18.0%); *non-patent literature searches* (15.4%); *consistency of judgements among examiners on descriptive requirements for descriptions and claims* (14.5%); *application of Article 29 (2) – inventive step* (11.8%); and *application of Articles 36 (4) (i)* and 36 (6) – *descriptive requirements for descriptions and claims* (11.3%).

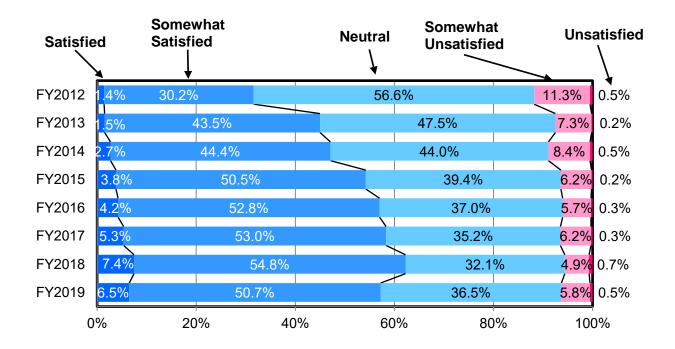


Figure 1: Satisfaction level with overall patent examination quality of national application¹

¹ In any graph showing a year-to-year change in this report, the vertical axis generally represents the fiscal year of survey. As the Survey each year questions user satisfaction with examinations conducted by the JPO in the previous fiscal year, the FY2019 Survey represents user satisfaction level with examinations conducted in FY2018.

(2)Satisfaction level with overall patent examination quality of PCT applications

Respondents satisfaction level reached 97.4% with the overall quality of the international search and international preliminary examination of PCT applications as *neutral* or higher (Figure 2). The following items were evaluated by a large proportion of the respondents: *judgement on excluded subject matter from searches* (100.0%); *IPC accuracy* (99.7%); *judgement on unity of invention* (98.2%); and *domestic patent literature searches* (98.1%).

Conversely, a relatively large proportion of respondents were *unsatisfied* or *somewhat unsatisfied* with the following: *foreign patent literature searches* (18.1%); *consistency of judgements between the international and national phases* (17.1%); and *non-patent literature searches* (15.3%). More respondents evaluated the following items as *unsatisfied* or *somewhat unsatisfied* this fiscal year than in the previous year: *consistency of judgements between the international and national phases*; *judgement on novelty / inventive step*; and *reasoned statement regarding novelty / inventive step*.

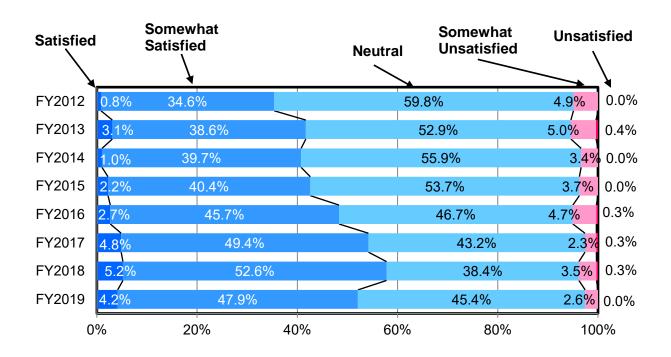


Figure 2: Satisfaction level with overall patent examination quality of PCT applications

(3)Satisfaction level with patent examination quality of specific national applications

For the randomly selected specific national applications, the percentage of the examinations where quality was evaluated *neutral* or higher was 90.7% (Figure 3). As for the *satisfied* or *somewhat satisfied* applications, many respondents were satisfied with the examination quality for the following evaluation items: *easy-to-understand description in notices of reasons for refusal* (62.5%); and *appropriate judgement on novelty / inventive step* (62.0%).

In contrast, as for the *unsatisfied* or *somewhat unsatisfied* applications, most of the respondents were unsatisfied with *judgement on lack of novelty / inventive step* (66.1%). To be more specific, they showed their dissatisfaction with these features: *motivation/obstructive factors for combination* (47.0%); *judgement of identical features/differences* (41.0%); and *identification of cited document* (34.2%). The second major reason for the negative responses was with this item: *judgement on lack of descriptive requirements* (18.1%).

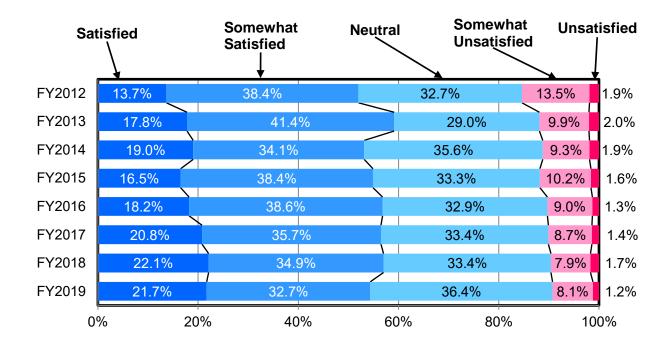


Figure 3: Satisfaction level with patent examination quality of randomly selected specific national applications

(4)Satisfaction level with patent examination quality of specific PCT applications

Using randomly selected specific PCT applications, the percentage of international searches and international preliminary examinations where quality was evaluated *neutral* or higher was 90.6% (Figure 4). As for the *satisfied* or *somewhat satisfied* applications, many respondents were satisfied with the examination quality for the following items: *easy-to-understand description in ISR, WO/ISA, and IPER* (74.9%); and *appropriate judgement on novelty / inventive step* (69.2%).

Concurrently, as for the *unsatisfied* or *somewhat unsatisfied* applications, most of the respondents were unsatisfied with the following item: *judgement on lack of novelty / inventive step* (78.8%). To be more specific, they showed their dissatisfaction with these items: *judgement of identical features/differences* (53.7%); *identification of cited document* (41.5%); and *motivation/obstructive factors for combination* (34.1%).

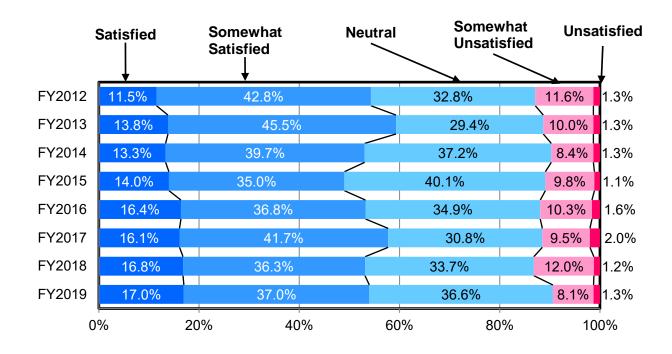


Figure 4: Satisfaction level with patent examination quality of randomly selected specific PCT applications

III. Detailed Analysis

(1)Correlation between individual evaluation items and overall satisfaction level (national applications)

Correlation coefficients were used to measure relationships between the level of satisfaction with each evaluation item and with the overall examination quality of national applications. The greater correlation coefficient of an individual evaluation item indicates a stronger relationship to the level of satisfaction with overall quality.

Figure 5 shows the satisfaction level of each evaluation item and the correlation coefficient between the satisfaction level of each evaluation item and the overall examination quality of national applications with the former on the x-axis and the latter on the y-axis. The JPO should improve on a priority basis evaluation items where satisfaction levels are low (left side) in spite of high correlation coefficients with the overall level of satisfaction (upper side in Figure 5). This year's survey revealed that evaluation items of the following were priorities: *consistency of judgements among examiners*; and *application of Article 29 (2) – inventive step*. The survey also revealed that, among these evaluation items, the average level of satisfaction was decreasing in this area: *level of examiners' technical expertise*.

Another survey item, *consistency of judgements on inventive step*, had a higher correlation coefficient with satisfaction level and overall quality than the item *consistency of judgements on descriptive requirements*, as a result of analyzing responses to a new question added this year.



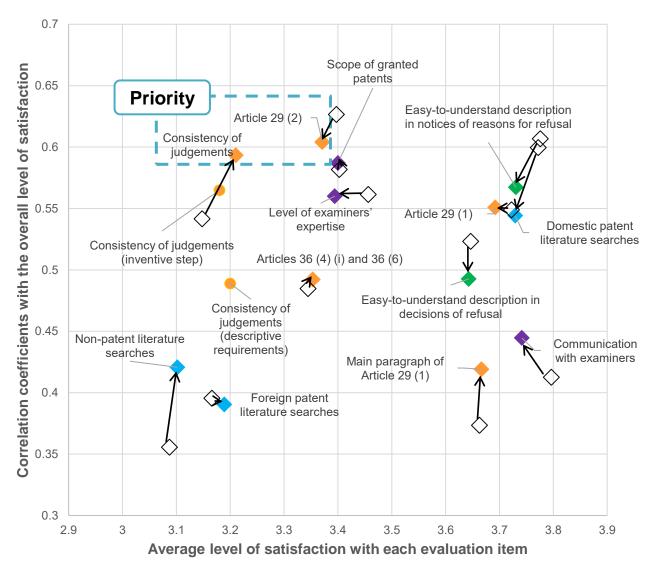


Figure 5: Average level of satisfaction for each evaluation item and correlation coefficients with overall satisfaction level (national applications)¹

¹ Plots are colored according to evaluation type: Light blue for prior article searches; orange for judgements; green for descriptions in notices; purple for others. Both white plots representing survey results and arrows representing changes in correlation coefficients are from the previous year's survey.

(2)Correlation between individual evaluation items and overall satisfaction level (PCT applications)

Figure 6 shows the satisfaction level of each evaluation item and the correlation coefficient between the level of satisfaction with each evaluation item and overall quality of the international search and international preliminary examination of PCT applications. The former is on the x-axis and the latter on the y-axis. As in Figure 5, the JPO should improve, on a priority basis, evaluation items where satisfaction levels are low (left side) in spite of high correlation coefficients with the overall level of satisfaction (upper side). This year's survey revealed these items as priorities: *consistency of judgements in the international search and international preliminary examination*, and *judgement on novelty / inventive step*.

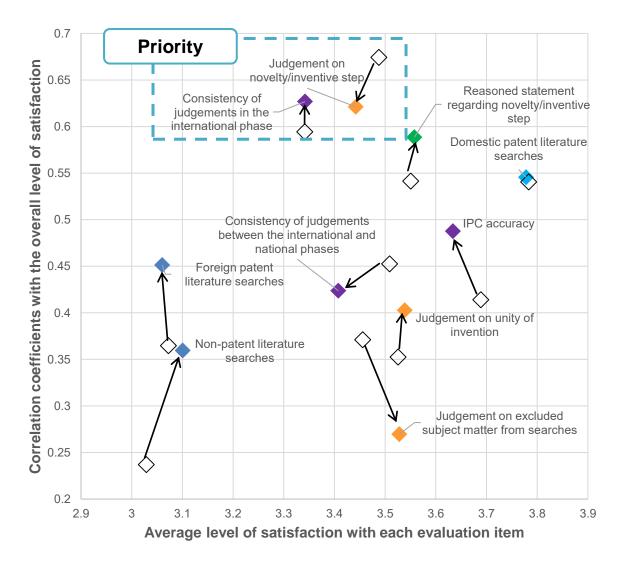


Figure 6: Average level of satisfaction for each evaluation item and correlation coefficients with overall satisfaction level (PCT applications) ¹

¹ Plots are colored according to evaluation type: Light blue for prior article searches; orange for judgements; green for descriptions in notices; purple for others. Both white plots representing survey results and arrows representing changes in correlation coefficients are from the previous year's survey.

IV. Summary of survey results

This year's survey showed that 93.7% of the respondents evaluated the level of satisfaction with the overall quality of patent examination of national applications as *neutral* or higher, suggesting that there is not much difference when comparing to last year (Figure 1). The same can be suggested for the quality of patent examination of randomly selected specific national applications, where 90.7% of the examinations were evaluated *neutral* or higher (Figure 3).

The correlation analysis of the level of satisfaction with the overall patent examination quality of national applications revealed the following items to be considered priorities for improvement (Figure 5): *consistency of judgements among examiners*; and *application of Article 29 (2) – inventive step*. It also showed that the item, *consistency of judgements on inventive step*, had a higher correlation coefficient with the level of satisfaction with overall quality than the item, *consistency of judgements*.

The survey showed that 97.4% of the respondents evaluated the level of satisfaction with the overall quality of the international search and international preliminary examination of PCT applications as *neutral* or higher, suggesting that there was not much difference from the previous year (Figure 2). The same can be suggested for the quality of the international search and international preliminary examination of randomly selected specific PCT applications, about which 90.6% of the international search and international preliminary examinations were evaluated *neutral* or higher (Figure 4).

The correlation analysis of the level of satisfaction with the overall quality of the international search and international preliminary examination of PCT applications revealed that the items, *consistency of judgements in the international phase* and *judgement on novelty / inventive step*, were considered to be priorities for improvement (Figure 6).

While making steady progress in current measures and initiatives to improve examination quality, the JPO will address these survey items: *consistency of judgements among examiners; and application of Article 29 (2) – inventive step*, which were identified in this survey with the help of other analysis results produced by the JPO. We will also commit to making continuous efforts to maintain and improve examination quality based on invaluable information obtained from user surveys.

Table of Contents

Abst	racti
1. Ov	erview of the Survey1
(1)	Background
(2)	Purpose of the Survey1
(3)	Method2
(4)	Response rate and breakdown of respondents by sector5
(5)	Changes from the Last Fiscal Year7
2. Ag	gregated Results8
(1)	Satisfaction level with overall patent examinations quality of national applications
(2)	Satisfaction level with overall patent examinations quality of PCT applications
(3)	Comparison with IP Offices in other countries/regions25
(4)	Frequency of more appropriate citations being presented by IP Offices in the other
col	untries/regions
(5)	Satisfaction level with patent examination quality of specific national applications
(6)	Satisfaction level with patent examination quality of specific PCT applications
3. De	tailed Analysis41
(1)	Correlation between individual evaluation items and overall satisfaction level (national
app	plications)
(2)	Correlation between individual evaluation items and overall satisfaction level (PCT applications)43
4. Su	rvey Results Summary44
5. Fu	ture of the User Satisfaction Survey45
Ackn	owledgment45
APPE	ENDIX: Questionnaire Sheets46

Figures

Figure 1: Satisfaction level with overall patent examinations quality of national applications	8
Figure 2: Satisfaction level with notices of reasons for refusal easy-to-understand description	. 11
Figure 3: Satisfaction level with decisions of refusal easy-to-understand descriptions	. 11
Figure 4: Satisfaction level with application of the main paragraph of Article 29 (1) - industrial applicability	12
Figure 5: Satisfaction level with application of items of Article 29 (1) - novelty	. 12
Figure 6: Satisfaction level with application of Article 29 (2) - inventive step	. 13
Figure 7: Satisfaction level with application of Articles 36 (4) (i) and 36 (6) – descriptive requirements for	
descriptions and claims	. 13
Figure 8: Satisfaction level with consistency of judgements among patent examiners	. 14
Figure 9: Satisfaction level with domestic patent literature searches	. 14
Figure 10: Satisfaction level with foreign patent literature searches	. 15
Figure 11: Satisfaction level with non-patent literature searches	. 15
Figure 12: Satisfaction level with examiner technical expertise	. 16
Figure 13: Satisfaction level with communication with examiners (on-site and telephone interviews)	. 16
Figure 14: Satisfaction level with scope of granted patents	. 17
Figure 15: Satisfaction level with overall patent examinations quality of PCT applications	. 19
Figure 16: Satisfaction level with IPC accuracy (PCT applications)	. 20
Figure 17: Satisfaction level with a judgements on excluded subject matter from searches (PCT application	
	. 20
Figure 18: Satisfaction level with a judgement on unity of invention (PCT applications)	. 21
Figure 19: Satisfaction level with a judgement on novelty / inventive step (PCT applications)	. 21
Figure 20: Satisfaction level with reasoned statement regarding novelty / inventive step (PCT applications)) 22
Figure 21: Satisfaction level with consistency of judgements in international phase (PCT applications)	. 22
Figure 22: Satisfaction level with consistency of judgements between international and national phases	. 23
Figure 23: Satisfaction level with domestic patent literature searches (PCT applications)	. 23
Figure 24: Satisfaction level with foreign patent literature searches (PCT applications)	. 24
Figure 25: Satisfaction level with non-patent literature searches (PCT applications)	. 24
Figure 26: Frequency of more appropriate citations being presented by the EPO (national applications)	. 28
Figure 27: Frequency of more appropriate citations being presented by the USPTO (national applications)	28
Figure 28: Frequency of more appropriate citations being presented by the CNIPA (national applications) .	. 28
Figure 29: Frequency of more appropriate citations being presented by the KIPO (national applications)	
Figure 30: Frequency of more appropriate citations being presented by the EPO (PCT applications)	
Figure 31: Frequency of more appropriate citations being presented by the USPTO (PCT applications)	. 29
Figure 32: Frequency of more appropriate citations being presented by the CNIPA (PCT applications)	
Figure 33: Frequency of more appropriate citations being presented by the KIPO (PCT applications)	. 30
Figure 34: Satisfaction level with patent examination quality of specific national applications	. 32
Figure 35: Satisfaction level with patent examination quality of specific national applications on which a	
patent was granted	. 32
Figure 36: Satisfaction level with patent examination quality of specific national applications on which a	
patent was refused without any response from applicants	. 33
Figure 37: Satisfaction level with patent examination quality of specific national applications on which a	
patent was refused after written opinions by applicants being considered	
Figure 38: Satisfaction level with patent examination quality of specific PCT applications	
Figure 39: Average level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction for each evaluation for each evaluation coefficients with overall level of satisfaction for each evaluation for each evaluation for each	
of satisfaction (national applications)	. 42
Figure 40: Average level of satisfaction for each evaluation item and correlation coefficients with overall	
satisfaction level (PCT applications)	. 43

Tables

Table 1: Method of selecting and number of applicants for Sheet A	. 3
Table 2: Method of selecting and number of applicants/applications for Sheet B	. 3
Table 3: Method of selecting and number of applicants for Sheet C	. 4
Table 4: Method of selecting and number of applicants/applications for Sheet D	. 4
Table 5: Response rate of Questionnaire Sheets	. 5
Table 6: Breakdown of respondents to Sheets A and C by sector	. 6
Table 7: Satisfaction level for each evaluation items and overall examination quality (national application) . 1	10
Table 8: Satisfaction level for each evaluation items and overall examination quality (PCT application) 1	18
Table 9: Aspects the JPO outperforms other IP Offices	25
Table 10: Other IP Offices that outperform the JPO in patent examination	26
Table 11: Classified list of comments on areas other IP offices outperform the JPO	26
Table 12: Frequency of more appropriate citations being presented by other IP offices (national applications	s)
	27
Table 13: Frequency of more appropriate citations being presented by other IP offices (PCT applications). 2	27
Table 14: Satisfaction level with patent examination quality of specific national applications by type of final	
decisions	31
Table 15: Reasons for positive responses to examination quality of specific national applications	34
Table 16: Reasons for negative responses to examination quality of specific national applications	35
Table 17: Reasons for negative responses to judgements on lack of novelty / inventive step	36
Table 18: Reasons for negative responses to judgements on lack of descriptive requirements	37
Table 19: Reasons for negative responses to prior art searches 3	37
Table 20: Satisfaction level with patent examination quality of specific PCT applications	38
Table 21: Reasons for positive responses to examination quality of specific PCT applications	39
Table 22: Reasons for negative responses to examination quality of specific PCT applications	39
Table 23: Reasons for the negative responses to judgements on lack of novelty / inventive step	40
Table 24: Reasons for the negative responses to scope and results of prior art searches	40

1. Overview of the Survey

(1)Background

Globally reliable, high-quality examinations and proper patent grants by the Japan Patent Office (JPO) are keys for supporting domestic enterprises in smoothly developing global business activities, driving innovation, and maintaining sound business practices. Based on this concept, the JPO released its Quality Policy on Patent Examination (JPO *Quality Policy*) in 2014, which outlines fundamental principles of its quality management policies designed to achieve the utmost examination quality in the world¹. The Quality Policy states, under one of six fundamental principles, "We meet wide-ranging needs and expectations", that the JPO understands and respects broad-ranging needs of, and expectations for, patent examinations so that we may contribute to the benefit of Japanese society and the satisfaction of people connected with the patent system.

Carefully listening to the opinions of users is essential to continuously formulate measures for achieving quality assurance in patent examination. The JPO has conducted its User Satisfaction Survey (the "survey") annually since FY2012 and has reflected valuable feedback from users in our quality management initiatives.

This report shows a summary of survey results, detailed analyses of responses and overall finding.

(2) Purpose of the Survey

This survey aims to collect users' opinions and identify the current quality of the JPO's patent examination, international search and international preliminary examination and it works as a means for the JPO to improve its patent examination practices in the future.

Specifically, this survey corresponds to the *check* phase of the PDCA (Plan, Do, Check, Act) cycle outlined in the Quality Management Manual for Patent Examination since it evaluates patent examination procedures. The survey results will be used to continuously improve the patent examination practices based on one of the principles of our Quality Policy statement: *We continually improve operations*.

¹ In this Report, the term *patent examination* intends to include International Search, International Preliminary Examination, and establishment of Reports of Utility Model Technical Opinion, as defined in the Quality Policy.

(3)Method

In this survey, four types of questionnaire sheets (A through D) were used to collect user responses (see Appendix). Sheets A and C relate to overall quality of examination practices for non-specific applications, while sheets B and D are used for specific applications selected randomly.

In the questionnaire sheets, a 5-point scale is used to show the satisfaction level of each evaluation item, in which 5 indicates *satisfied*, 4 - *somewhat satisfied*, 3 - *neutral*, 2 - *somewhat unsatisfied*, and 1 - *unsatisfied*. Respondents were able to choose to answer questions anonymously or otherwise, unless they were identified by the number of their applications to be surveyed.

Questionnaire sheets were emailed to respondents in May and June, 2019, with their prior consent obtained by phone or e-mail. Respondents were asked to complete the questionnaire within approximately one month and submit responses via e-mail or postal service. An English translation of the sheets was sent to applicants residing abroad as necessary.

Tables 1 through 4 below show how applicants/applications were selected and how many were selected per each questionnaire sheet. The number of questionnaire sheet B sent to small-scale applicants was doubled (100 to 200 sheets) to collect a greater amount of feedback. It should be noted that respondents to Sheets A and C overlap to some degree. The number of respondents is 738 when overlap was excluded.

	Method of selecting applicants	No. of applicants	Total
Sheet A	Non-individual, <u>domestic residents</u> , who filed 50 or more national applications as a lead applicant in FY2017, obtained one or more final decisions in FY2018 and have one or more published applications	562	
(Overall quality of Patent Examination of National Applications in FY2018)	Non-individual, <u>foreign residents</u> , who filed 50 or more national applications as a lead applicant in FY2017, obtained one or more final decisions in FY2018 and have one or more published applications	54	686 applicants
	<u>Small-scale applicants</u> ¹ who filed less than 50 national applications as a lead applicant in FY2017	20	
	Top 50 patent attorneys who filed the most applications in FY2017	50	

Table 1: Method of selecting and number of applicants for She	et A
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	Method of selecting applicants	No. of applications (applicants)	Total
Sheet B (Quality of Patent Examination of Specific National Applications)	One to five randomly selected, published lead national applications per non-individual, <u>domestic</u> <u>resident</u> , who filed 50 or more national applications as a lead applicant in FY2017, to which a final decision (one or more) was sent in FY2018 One to five randomly selected, published lead national applications per non-individual, <u>foreign</u> <u>resident</u> , who is among approximately the top 140 lead applicants in FY2017, to which a final decision (one or more) was sent in FY2018	1,847 (562) 223 (138)	2,270 applications
	A randomly selected, published lead national application per <u>small-scale applicant</u> ¹ , to which a final decision (one or more) was sent in FY2018	200 (200)	

¹ Small-scale applicants were selected from manufacturers with capital of not more than 300 million yen or had less than 300 employees; and which previously had interviews or discussions with the JPO.

1. Overview of the Survey (3)Method

	Method of selecting applicants	No. of applicants	Total
Sheet C (Overall Quality of the International Search and International Preliminary	Non-individual, <u>domestic residents</u> who filed 18 or more PCT applications as a lead applicant in FY2018 and received one or more International Search Reports (ISRs) or International Preliminary Examination Reports (IPERs) in FY2018	296	346 applicants
Examination of PCT Applications	Small-scale applicants ¹ who filed less than 18 PCT applications as a lead applicant in FY2018	20	
in FY2018)	The top 30 <u>patent attorneys</u> who filed the most PCT applications in FY2018	30	

Table 3: Method of selecting and number of applicants for Sheet C

Table 4: Method of selecting and number of applicants/applications for Sheet D

	Method of selecting applicants	No. of applications (applicants)	Total	
Sheet D (Quality of the International Search and International Preliminary Examination of Specific PCT Applications)	Two randomly selected lead national applications per non-individual, <u>domestic</u> resident, who filed 18 or more PCT applications as a lead applicant in FY2018 and received one or more International Search Reports (ISRs) or International Preliminary Examination Reports (IPERs) in FY2018	592 (296)	622 applications	
	A randomly selected lead national application per <u>small-scale applicants</u> ¹ who filed less than 18 PCT applications as a lead applicant in FY2018 and received one or more International Search Reports (ISRs) or International Preliminary Examination Reports (IPERs) in FY2018	30 (30)	- F F	

(4) Response rate and breakdown of respondents by sector

Table 5 shows year-on-year trends in response rates of sheets A through D, suggesting that this year's response rate of each sheet remains high at around 90%. Table 6 is a breakdown of respondents to sheets A and C by sector. Anonymous responses account for 58.8% of all responses to sheet A and 62.3% of all the responses to sheet C (54.0% and 61.7% respectively in the FY2018 survey). The number of respondents is 650, excluding those overlapping in sheets A and C.

	Table 5. Response falle of Questionnaire Sheets							
	FY 2019 (Responded/Sent)	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012
Sheet A	88.0% (604/686)	90.0%	90.6%	89.3%	85.5%	86.8%	91.8%	91.4%
Sheet B	84.4% (1,916/2,270)	87.3%	89.6%	88.9%	85.1%	87.5%	90.6%	91.7%
Sheet C	90.5% (313/346)	93.5%	92.3%	91.2%	87.4%	88.7%	90.6%	91.8%
Sheet D	89.1% (554/622)	90.8%	91.0%	93.4%	89.1%	90.4%	90.1%	93.0%

 Table 5: Response rate of Questionnaire Sheets

Attribute (Sector) ¹		Sheet A		Sheet C	
		Responses	Percentage	Responses	Percentage
	Metal	13	2.2%	6	1.9%
	Construction	7	1.2%	0	0.0%
ú	Machinery	53	8.8%	26	8.3%
icant:	Chemistry	26	4.3%	17	5.4%
Domestic applicants	Food/medicine	11	1.8%	7	2.2%
	Electronics	54	8.9%	26	8.3%
	Others (manufacturing)	27	4.5%	12	3.8%
	Others (non-manufacturing)	11	1.8%	8	2.6%
	Institutes/public research organization	13	2.2%	6	1.9%
Patent attorneys		21	3.5%	10	3.2%
Foreign-resident applicants		13	2.2%	0	0.0%
Anonymous respondents		355	58.8%	195	62.3%
Total		604	100.0%	313	100.0%

Table 6: Breakdown of respondents to Sheets A and C by sector

¹ Respondents were sorted into 9 sectors (10 including representatives) according to various industrial classifications, such as TOPIX Sector indices (33 sectors), Teikoku Databank Industry Classification and Japan Standard Industry Classification.

1. Overview of the Survey (5)Changes from the Last Fiscal Year

(5) Changes from the Last Fiscal Year

The following changes were made to the questionnaire for this fiscal year:

i) Add questions on consistency of judgements:

Questions were added to sheet A regarding respondent satisfaction level with *consistency* of *judgments in Article 29 (2) – inventive step* and *Articles 36 (4) (i) and 36 (6) – descriptive requirements for descriptions and claims* as the FY2018 survey revealed that many users were unhappy with these items.

ii) Delete questions regarding dissatisfaction with the scope of prior art searches

To reduce the burden to respondents, we have deleted detailed questions regarding dissatisfaction with the scope of prior art searches in sheets B and D. This item was found to be generally acceptable to users.

2. Aggregated Results

(1)Satisfaction level with overall patent examinations quality of national applications

Table 7 shows the level of satisfaction of 604 respondents with the overall quality of patent examination of national applications and with individual evaluation items on a 5-point scale. Figures 1 to 14 indicate year-to-year changes in the evaluation.

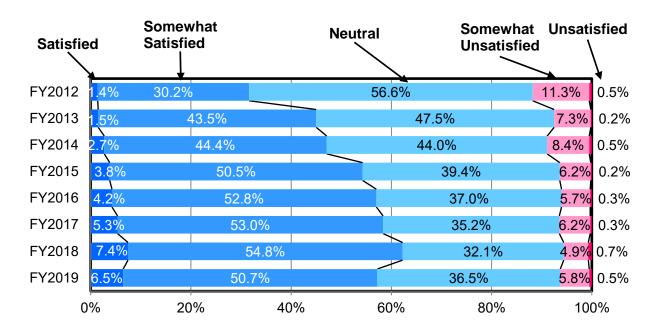


Figure 1: Satisfaction level with overall patent examinations quality of national applications¹

As shown in Figure 1, more than 90% of respondents have evaluated the overall quality of patent examination of national applications as *neutral* or higher since 2013, with 93.7% this fiscal year.

The following items were evaluated as *neutral* or higher by a large proportion of respondents: application of the main paragraph of Article 29 (1) – industrial applicability (98.2%); domestic patent literature searches (97.3%); easy-to-understand description in decisions of refusal (96.6%); and application of items of Article 29 (1) – novelty (96.5%).

Conversely, a relatively large proportion of respondents were *unsatisfied* or *somewhat unsatisfied* with the following: *Consistency of judgements among examiners on inventive step* (18.0%); *non-*

¹ In any graph showing a year-to-year change in this report, the vertical axis represents the fiscal year of survey. As the survey each year questions user satisfaction with examinations conducted by the JPO in the previous fiscal year, the FY2019 survey covers user satisfaction with examinations conducted in FY2018.

patent literature searches (15.4%); consistency of judgements among examiners on descriptive requirements for descriptions and claims (14.5%); foreign patent literature searches (12.6%); application of Article 29 (2) – inventive step (11.8%); and application of Articles 36 (4) (i) and 36 (6) – descriptive requirements for descriptions and claims (11.3%).

Evaluation item		Satisfied	Somewhat Satisfied	Neutral	Somewhat Unsatisfied	Unsatisfied	Not sure/ no response
Overall examination quality		39 (6.5%)	306 (50.7%)	220 (36.5%)	35 (5.8%)	3 (0.5%)	1
Easy-to-understand description in notices of reasons for refusal		64 (10.6%)	336 (55.9%)	177 (29.5%)	23 (3.8%)	1 (0.2%)	3
Easy-to-understand description in decisions of refusal		50 (8.5%)	302 (51.1%)	219 (37.1%)	18 (3.0%)	2 (0.3%)	13
ions	Main paragraph of Article 29 (1) - industrial applicability	79 (17.3%)	154 (33.8%)	215 (47.1%)	8 (1.8%)	0 (0.0%)	148
Application of provisions	Items of Article 29 (1) - novelty	. ,		. ,	19 (3.2%)	2 (0.3%)	3
ation of	Article 29 (2) - inventive step	42 (7.0%)	219 (36.4%)	269 (44.8%)	62 (10.3%)	9 (1.5%)	3
Applica	Articles 36 (4) (i) and 36 (6) - descriptive requirements for descriptions and claims	38 (6.3%)	216 (36.0%)	278 (46.3%)	56 (9.3%)	12 (2.0%)	4
Cons	istency of judgements among examiners	22 (3.7%)	177 (29.8%)	310 (52.2%)	74 (12.5%)	11 (1.9%)	10
	Article 29 (2) - inventive step	29 (4.8%)	174 (29.0%)	288 (48.1%)	94 (15.7%)	14 (2.3%)	5
	Articles 36 (4) (i) and 36 (6) - descriptive requirements for descriptions and claims	28 (4.7%)	170 (28.6%)	311 (52.3%)	69 (11.6%)	17 (2.9%)	9
	Domestic patent literature searches		284 (47.2%)	215 (35.7%)	13 (2.2%)	3 (0.5%)	2
	Foreign patent literature searches		140 (25.2%)	322 (58.0%)	59 (10.6%)	11 (2.0%)	49
	Non-patent literature searches		109 (20.2%)	324 (60.1%)	66 (12.2%)	17 (3.2%)	65
Level of examiner technical expertise		41 (6.9%)	224 (37.6%)	269 (45.1%)	53 (8.9%)	9 (1.5%)	8
Communication with examiners (e.g. on-site and telephone interviews)		86 (18.0%)	203 (42.6%)	170 (35.6%)	18 (3.8%)	0 (0.0%)	127
	Scope of granted patents		218 (36.3%)	311 (51.8%)	32 (5.3%)	6 (1.0%)	4

*Percentages in brackets represent the ratio of responses of each item / valid responses (excluding *not sure* / *no response*). The percentages may not reach the sum of 100 due to rounding.

The evaluation of *consistency of judgements among examiners* has steadily been improving as a result of continued initiatives in areas such as enhanced consultations and approvals (Figure 8).

In addition, other respondents evaluated the following items as *neutral* or higher this fiscal year than last: *application of Articles 36 (4) (i) and 36 (6) – descriptive requirements for descriptions and claims, foreign patent literature searches*, and *scope of granted patents*, as seen in Figures 7, 10 and 14 respectively.

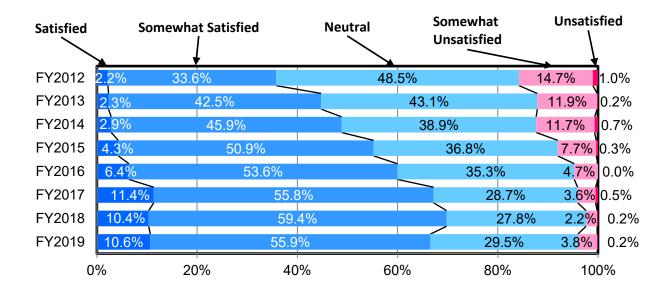


Figure 2: Satisfaction level with notices of reasons for refusal easy-to-understand description

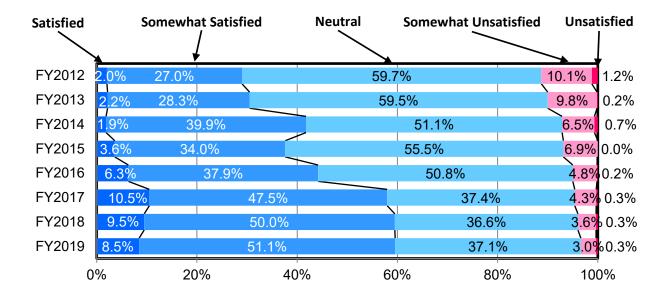


Figure 3: Satisfaction level with decisions of refusal easy-to-understand descriptions

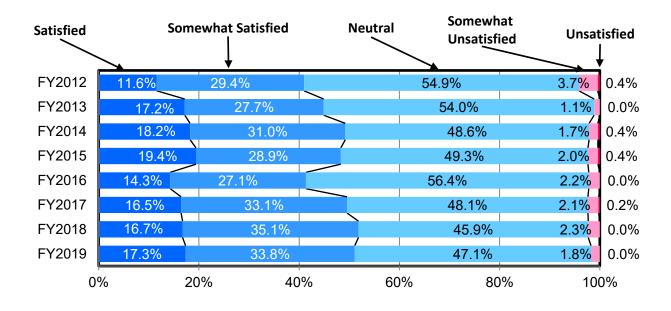


Figure 4: Satisfaction level with application of the main paragraph of Article 29 (1) - industrial applicability

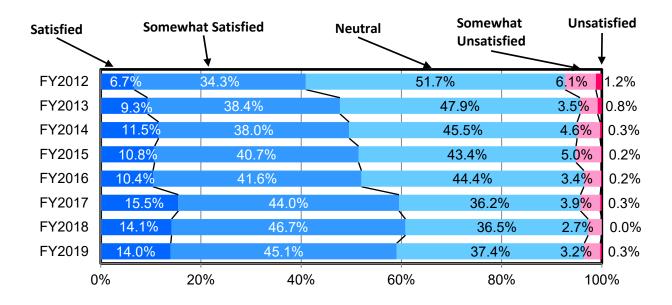


Figure 5: Satisfaction level with application of items of Article 29 (1) - novelty

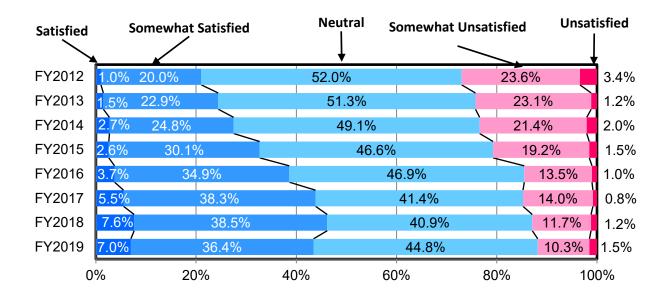


Figure 6: Satisfaction level with application of Article 29 (2) - inventive step

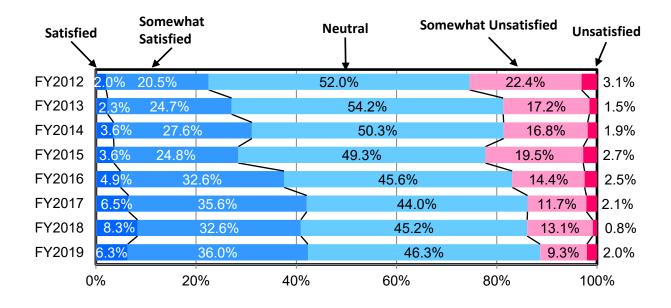


Figure 7: Satisfaction level with application of Articles 36 (4) (i) and 36 (6) – descriptive requirements for descriptions and claims

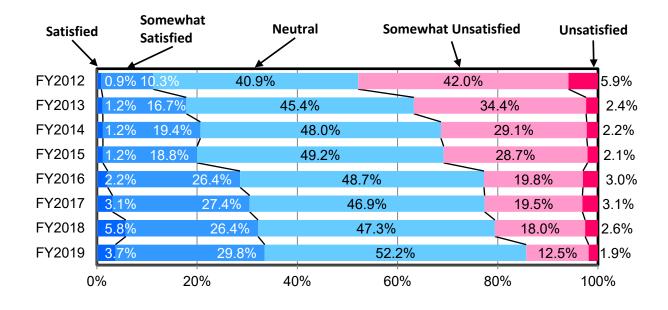


Figure 8: Satisfaction level with consistency of judgements among patent examiners

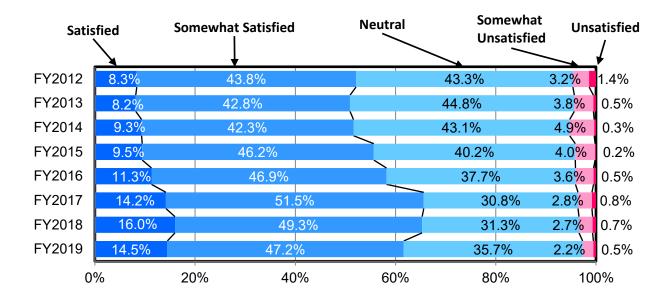


Figure 9: Satisfaction level with domestic patent literature searches

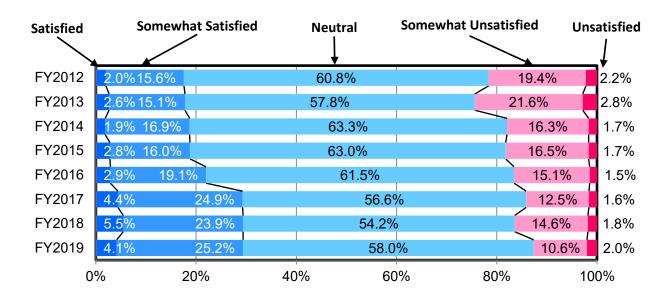


Figure 10: Satisfaction level with foreign patent literature searches

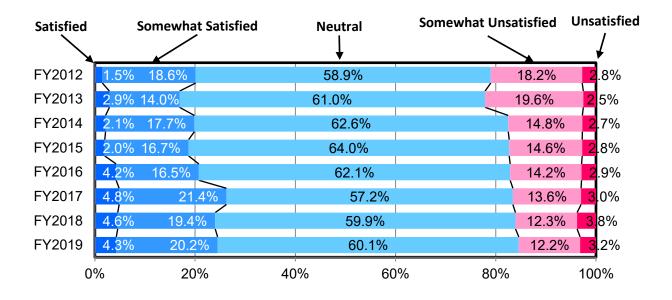


Figure 11: Satisfaction level with non-patent literature searches

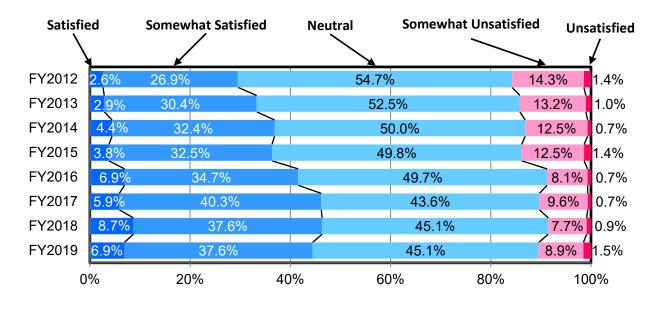


Figure 12: Satisfaction level with examiner technical expertise

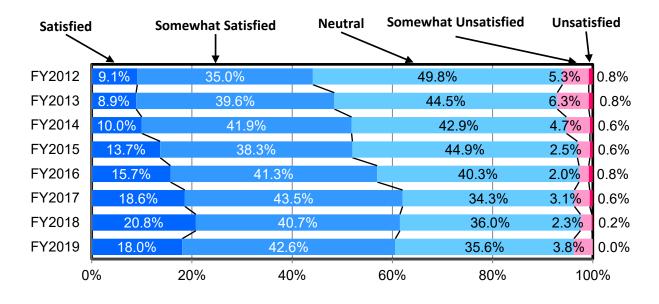


Figure 13: Satisfaction level with communication with examiners (on-site and telephone interviews)

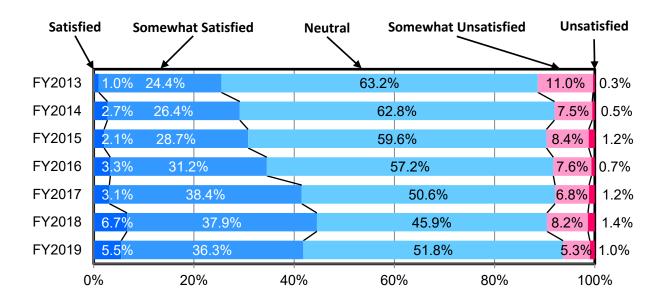


Figure 14: Satisfaction level with scope of granted patents

(2)Satisfaction level with overall patent examinations quality of PCT applications

Table 8 shows the satisfaction level of 313 respondents with the overall quality of the international search and international preliminary examination of PCT applications and with individual evaluation items on a 5-point scale. Figures 15 to 25 indicate year-to-year changes in the level of satisfaction with the evaluation.

Evaluation itemSatisfiedSomewhat SatisfiedNeutralSomewhat UnsatisfiedUnsatisfiedInsatisfiedOverall examination quality1315014280 (4.2%) (47.9%) (45.4%) (2.6%) (0.0%) 1IPC accuracy2913013510 (9.8%) (44.1%) (45.8%) (0.3%) (0.0%) 1Judgement on excluded21439700subject matter from searches (13.0%) (26.7%) (60.2%) (0.0%) (0.0%)	ot sure / no sponse 0 18 152 42	
Overall examination quality (4.2%) (47.9%) (45.4%) (2.6%) (0.0%) IPC accuracy 29 130 135 1 0 (9.8%) (44.1%) (45.8%) (0.3%) (0.0%) Judgement on excluded 21 43 97 0 0 subject matter from searches (13.0%) (26.7%) (60.2%) (0.0%) (0.0%)	18 152	
$\frac{(4.2\%)}{(4.2\%)} \begin{pmatrix} (47.9\%) & (45.4\%) & (2.6\%) & (0.0\%) \\ \hline (0.0\%) & 29 & 130 & 135 & 1 & 0 \\ \hline (9.8\%) & (44.1\%) & (45.8\%) & (0.3\%) & (0.0\%) \\ \hline \\ Judgement on excluded & 21 & 43 & 97 & 0 & 0 \\ subject matter from searches & (13.0\%) & (26.7\%) & (60.2\%) & (0.0\%) & (0.0\%) \\ \hline \end{cases}$	18 152	
IPC accuracy (9.8%) (44.1%) (45.8%) (0.3%) (0.0%) Judgement on excluded 21 43 97 0 0 subject matter from searches (13.0%) (26.7%) (60.2%) (0.0%) (0.0%)	152	
(9.8%) (44.1%) (45.8%) (0.3%) (0.0%) Judgement on excluded 21 43 97 0 0 subject matter from searches (13.0%) (26.7%) (60.2%) (0.0%) (0.0%)	152	
subject matter from searches (13.0%) (26.7%) (60.2%) (0.0%) (0.0%)		
	42	
Judgement on unity of 31 89 146 5 0	47	
invention (11.4%) (32.8%) (53.9%) (1.8%) (0.0%)	72	
Judgement on novelty / 13 142 127 30 0	1	
inventive step (4.2%) (45.5%) (40.7%) (9.6%) (0.0%)		
Reasoned statement 31 140 114 26 1	1	
regarding novelty / inventive (9.9%) (44.9%) (36.5%) (8.3%) (0.3%)		
step		
Consistency of judgements in1699173193	3	
the international phase (5.2%) (31.9%) (55.8%) (6.1%) (1.0%)	U	
Judgement on inventive14106158312	2	
step (4.5%) (34.1%) (50.8%) (10.0%) (0.6%)		
Consistency of judgements 36 105 111 51 1	9	
between the international and (11.8%) (34.5%) (36.5%) (16.8%) (0.3%)		
national phases		
Domestic patent 47 154 104 6 0	2	
literature searches (15.1%) (49.5%) (33.4%) (1.9%) (0.0%)	L	
$\begin{array}{c c c c c c c c c c c c c c c c c c c $	15	
ັສ searches (2.7%) (21.1%) (58.1%) (15.8%) (2.3%)		
Non-patent interature o 54 105 59 2	45	
searches (3.0%) (20.1%) (61.6%) (14.6%) (0.7%)		

 Table 8: Satisfaction level for each evaluation items and overall examination quality (PCT application)

*Percentages in brackets represent the ratio of responses of each item / valid responses (excluding *not sure* / *no response*). The percentages sums may not reach 100 due to rounding.

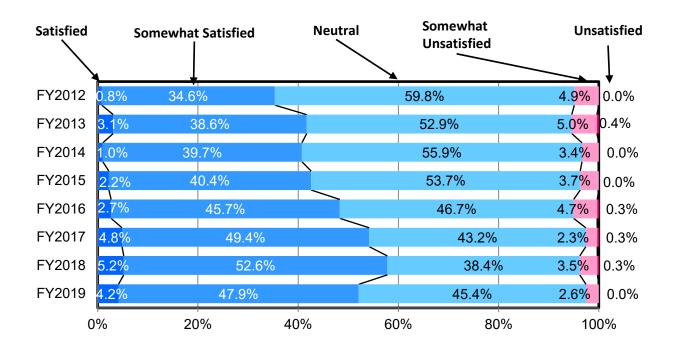


Figure 15: Satisfaction level with overall patent examinations quality of PCT applications

As seen in Figure 15, more than 90% of respondents have evaluated overall quality of patent examination of PCT applications as *neutral* or higher since the first survey, with 97.4% this fiscal year.

The following items were evaluated as *neutral* or higher by a large proportion of the respondents: *judgement on excluded subject matter from searches* (100.0%); *IPC accuracy* (99.7%); *judgement on unity of invention* (98.2%); and *domestic patent literature searches* (98.1%).

Alternatively, a relatively large proportion of respondents were *unsatisfied* or *somewhat unsatisfied* with the following: *foreign patent literature searches* (18.1%); *consistency of judgements between the international and national phases* (17.1%); and *non-patent literature searches* (15.3%).

As for year-to-year changes, some respondents were more unsatisfied or somewhat unsatisfied this fiscal year than in the previous year with *judgement on novelty / inventive step*, *reasoned statement regarding novelty / inventive step* and *consistency of judgements between the international and national phases* respectively (Figures 19, 20, and 22).

19

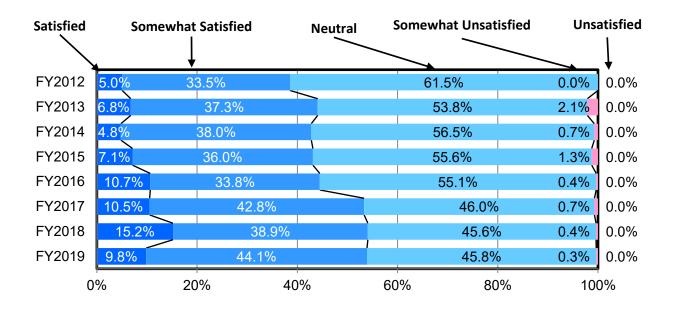


Figure 16: Satisfaction level with IPC accuracy (PCT applications)

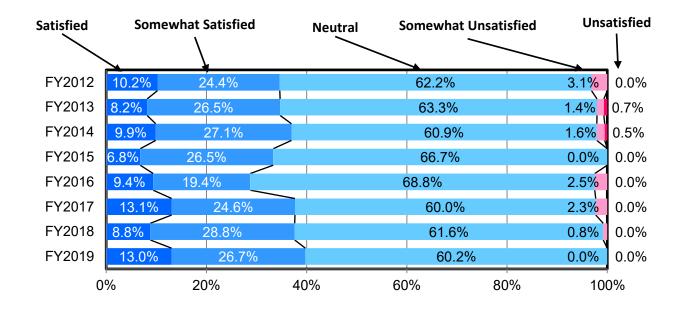


Figure 17: Satisfaction level with a judgements on excluded subject matter from searches (PCT applications)

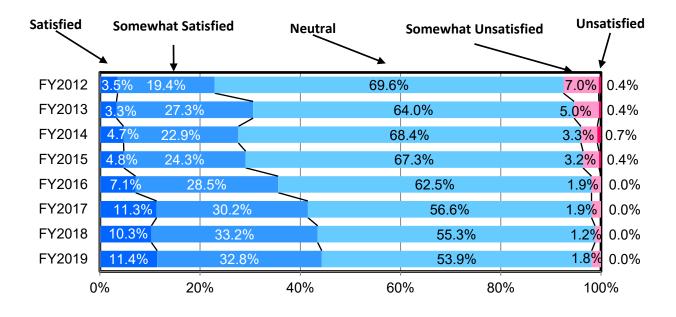


Figure 18: Satisfaction level with a judgement on unity of invention (PCT applications)

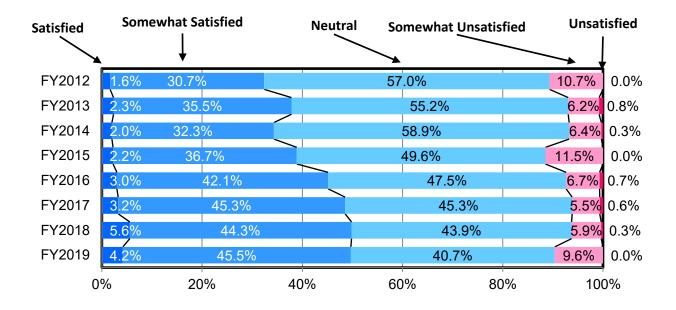


Figure 19: Satisfaction level with a judgement on novelty / inventive step (PCT applications)

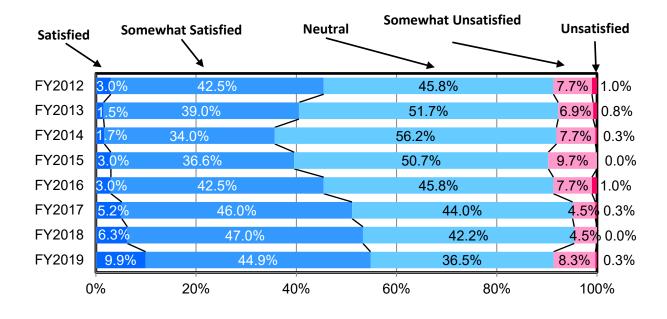


Figure 20: Satisfaction level with reasoned statement regarding novelty / inventive step (PCT applications)

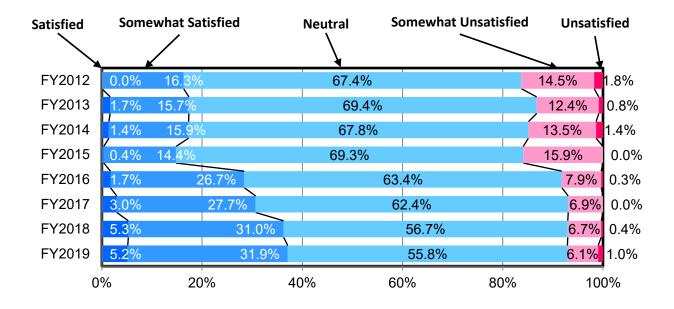


Figure 21: Satisfaction level with consistency of judgements in international phase (PCT applications)

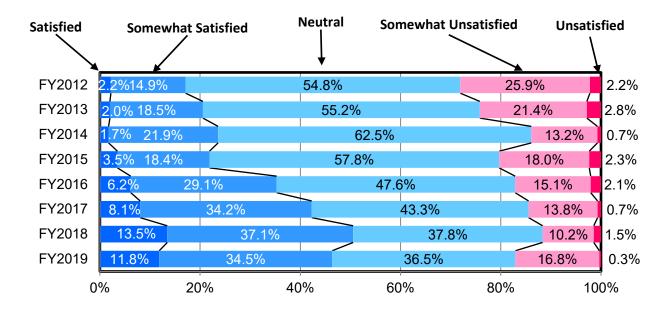


Figure 22: Satisfaction level with consistency of judgements between international and national phases

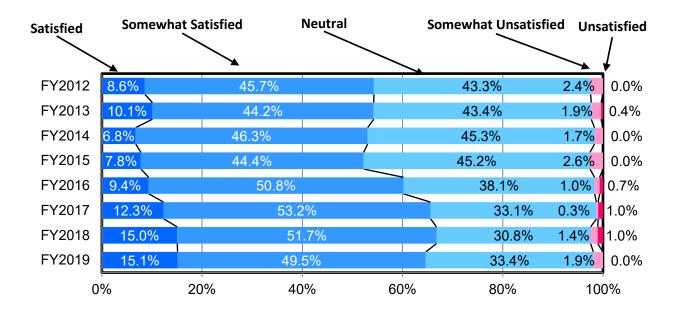


Figure 23: Satisfaction level with domestic patent literature searches (PCT applications)

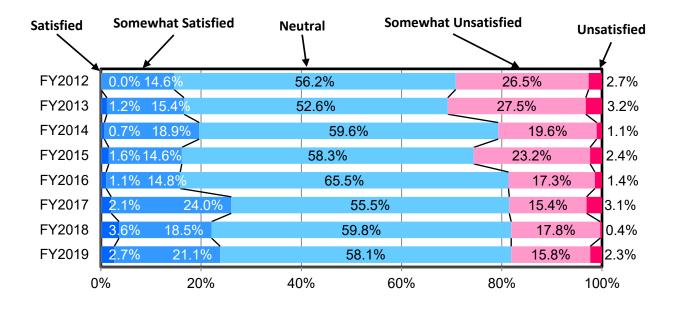


Figure 24: Satisfaction level with foreign patent literature searches (PCT applications)

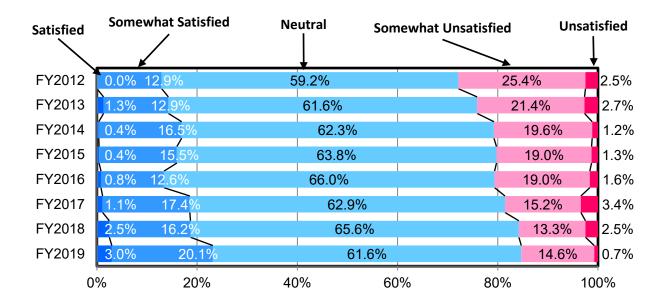


Figure 25: Satisfaction level with non-patent literature searches (PCT applications)

(3) Comparison with IP Offices in other countries/regions

Table 9 shows the aggregated results of a multiple-choice question asking what areas the JPO outperforms other IP Offices in patent examination of national applications. The greatest number of respondents felt that the JPO was superior in terms of *easy-to-understand description in notices of reasons for refusal* and *examiner understanding of technical details*.

Aspect	FY2019	FY2018	FY2017
Examiner understanding of technical details	262 (45.9%)	264 (46.6%)	308 (53.0%)
Easy-to-understand description in notices of reasons for refusal	285 (49.9%)	253 (44.6%)	259 (44.4%)
Prior art searches	216 (37.8%)	234 (41.3%)	243 (41.5%)
Judgement on novelty / inventive step	203 (35.6%)	206 (36.3%)	224 (38.4%)
Communication with examiners (e.g., on-site and telephone interviews)	183 (32.0%)	171 (30.2%)	159 (27.3%)
Nothing in particular	93 (16.3%)	80 (14.1%)	69 (11.8%)
Valid responses	571	567	584
No opportunity for examination by other IP offices / not sure	33	24	33

Table 9: Aspects the JPO outperforms other IP Offices

*Percentages in brackets represent the ratio of responses to each item to valid responses, excluding *no opportunity for examination by other IP offices / not sure*. The percentages were calculated allowing multiple answers.

Table 10 shows the aggregated results of a multiple-choice question asking if any other IP offices outperforms the JPO at patent examination of national applications, while Table 11 is a classified list of capabilities where other IP Offices outperforms the JPO, based on the respondents' comments in the questionnaire.

Many responded that the European Patent Office (EPO) excels in prior art searches, particularly those of patent publications and research papers in European languages. More respondents stated in this fiscal year, compared with the previous year, that the China National Intellectual Property Administration (CNIPA) also excels in prior art searches.

Many respondents felt that the EPO and the United States Patent and Trademark Office (USPTO) excel in providing *easy-to-understand description in notices of reasons for refusal* and *judgement on novelty / inventive step* because they provide easy-to-understand comparisons of each component,

2. Aggregated Results (3)Comparison with IP Offices in other countries/regions

reasons for refusal for each claim, and reasonable judgements on advantageous effects of the invention.

Office	FY2019	FY2018	FY2017
Nothing in particular	361 (63.2%)	378 (66.7%)	377 (64.3%)
European Patent Office (EPO)	152 (26.6%)	137 (24.2%)	150 (25.6%)
United States Patent and Trademark Office (USPTO)	83 (14.5%)	67 (11.8%)	75 (12.8%)
China National Intellectual Property Administration (CNIPA)	59 (10.3%)	44 (7.8%)	41 (7.0%)
Korean Intellectual Property Office (KIPO)	12 (2.1%)	12 (2.1%)	14 (2.4%)
Other	6 (1.1%)	13 (2.3%)	11 (1.9%)
Valid responses	571	567	586
No opportunity for examination by other IP Offices / not sure	33	24	31

Table 10: Other IP Offices that outperform the JPO in patent examination

*Percentages in brackets represent the ratio of responses to each item to valid responses, excluding *no opportunity for examination by other IP offices / not sure*. The percentages were calculated allowing multiple answers.

	EPO	USPTO	CNIPA	KIPO	Other
Prior art searches	91 (75)	22 (25)	27 (22)	3 (2)	2(3)
Easy-to-understand description in notices of reasons for refusal	18 (15)	19 (22)	7 (8)	3 (6)	0 (1)
Judgement on novelty / inventive step	13 (24)	10 (8)	4 (13)	0 (3)	1 (0)
Examiner understanding of technical details	19 (8)	3 (4)	4 (1)	0 (1)	0 (0)
Suggestion for amendment	8 (9)	5 (3)	2 (2)	0 (1)	0 (0)
Consistency of judgements among examiners	6 (9)	3 (1)	0 (1)	1 (0)	0 (0)
Communication with examiners in on-site and telephone interviews	2 (0)	3 (1)	0 (1)	1 (0)	0 (0)
Speed of examination	2 (2)	2 (3)	1 (2)	0 (1)	0 (0)

Table 11: Classified list of comments on areas other IP offices outperform the JPO

*Figures in brackets show aggregated results in the last fiscal year. Comments on multiple items were counted as one for each item.

(4)Frequency of more appropriate citations being presented by IP Offices in the other countries/regions

Table 12 shows the aggregated responses to a multiple-choice question as to how often the respondents feel more appropriate citations were presented in other countries /regions after the JPO issued its examination results of national applications. Figures 26 to 29 represent year-to-year changes in shares of frequency (in categories: *often presented*, *sometimes presented*, and *rarely presented*) for each overseas office. The percentage of *sometimes presented* increased while rarely presented decreased this fiscal year compared to the previous year for the EPO, the USPTO, and the CNIPA.

	EPO	USPTO	CNIPA	KIPO
Often presented	52 (10.9%)	19 (3.8%)	16 (3.2%)	7 (1.9%)
Sometimes presented	323 (67.6%)	305 (61.0%)	190 (38.4%)	96 (25.5%)
Rarely presented	103 (21.5%)	176 (35.2%)	289 (58.4%)	274 (72.7%)
Valid responses	478	500	495	377
Not sure / no opportunity	126	104	109	227

Table 12: Frequency of more appropriate citations being presented by other IP offices (national applications)

*Percentages in brackets represent the ratio of responses to each item to valid responses, which are all responses selected except for *not sure / no opportunity*.

Table 13 shows the aggregated responses to a multiple-choice question as to how often respondents feel that more appropriate citations were presented in the national phase in other countries/regions than the international search and international preliminary examination by the JPO as an ISA (International Searching Authority). Figures 30 to 33 represent year-to-year changes in shares of frequency for each overseas office. The percentage of *sometimes presented* increased while *rarely presented* decreased for the CNIPA and the KIPO.

Table 12: Frequency of me	ro appropriato citatio	ne boing procented	by other ID office	c (PCT applications)
Table 13: Frequency of mo	ie appropriate citatio	ns being presented	by other if office	$s(r \circ r applications)$

	EPO	USPTO	CNIPA	KIPO
Often presented	45 (15.8%)	23 (7.8%)	9 (3.1%)	2 (0.9%)
Sometimes presented	201 (70.8%)	186 (63.3%)	126 (43.9%)	71 (30.7%)
Rarely presented	38 (13.4%)	85 (28.9%)	152 (53.0%)	158 (68.4%)
Valid responses	284	294	287	231
Not sure / no opportunity	29	19	25	83

*Percentages in brackets represent the ratio of responses to each item to valid responses, which are all responses selected with the exception of *not sure / no opportunity*.

2. Aggregated Results (4)Frequency of more appropriate citations being presented by IP Offices in the other countries/regions

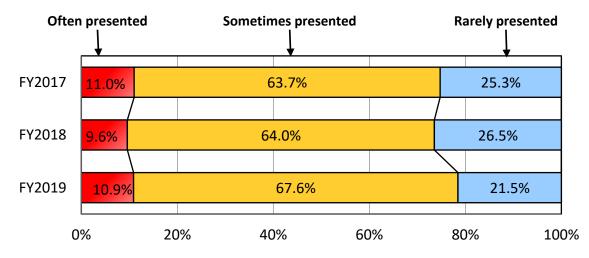


Figure 26: Frequency of more appropriate citations being presented by the EPO (national applications)

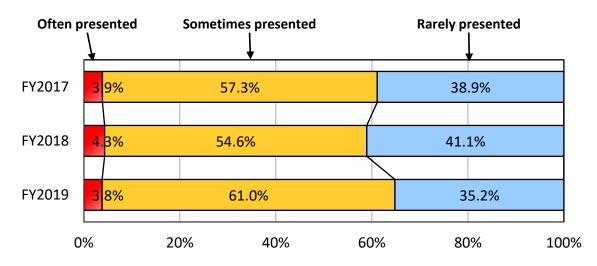


Figure 27: Frequency of more appropriate citations being presented by the USPTO (national applications)

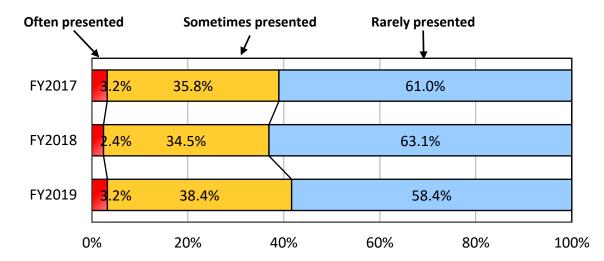


Figure 28: Frequency of more appropriate citations being presented by the CNIPA (national applications)

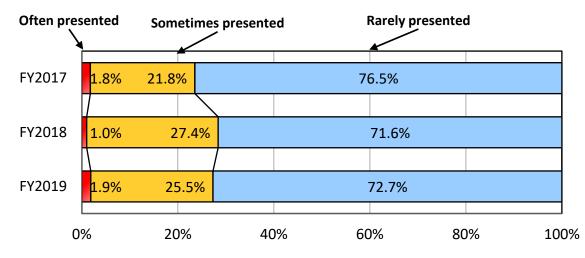


Figure 29: Frequency of more appropriate citations being presented by the KIPO (national applications)

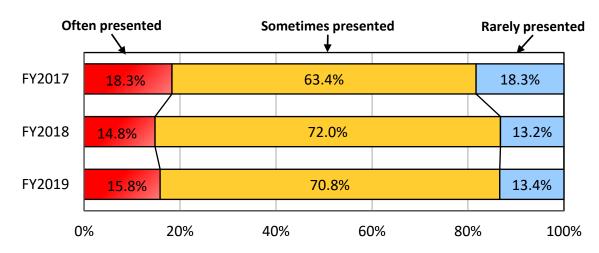


Figure 30: Frequency of more appropriate citations being presented by the EPO (PCT applications)

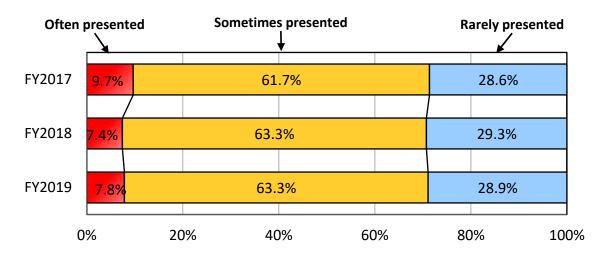


Figure 31: Frequency of more appropriate citations being presented by the USPTO (PCT applications)

2. Aggregated Results (4)Frequency of more appropriate citations being presented by IP Offices in the other countries/regions

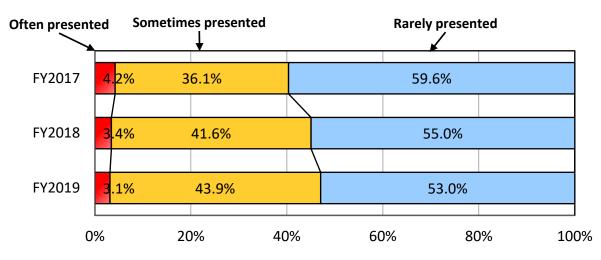


Figure 32: Frequency of more appropriate citations being presented by the CNIPA (PCT applications)

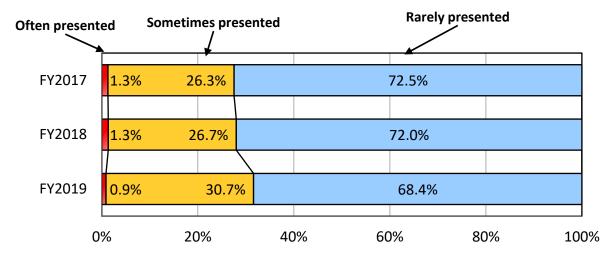


Figure 33: Frequency of more appropriate citations being presented by the KIPO (PCT applications)

(5)Satisfaction level with patent examination quality of specific national applications

Table 14 shows the level of satisfaction with the quality of patent examination of 1,916 randomly selected specific national applications¹on a 5-point scale and by type of final decisions to include: *decision to grant a patent, decision of refusal without any response from applicants*², and *decision of refusal after written opinions submitted by applicants*³. Figures 34 to 37 indicate year-to-year changes in the level of satisfaction of these decisions. As seen in Figure 34, approximately 90% of the respondents have evaluated the examination quality of national applications as *neutral* or higher, with 90.7% this fiscal year.

For applications on which a patent was granted and refused without any response from applicants, more than 90% of respondents have evaluated the examination quality as *neutral* or higher (figure 35, 36). For applications on which a patent was refused after written opinions by applicants being considered, approximately 70% of respondents reacted correspondingly (figure 37).

decisions							
Final decision	Valid responses	Satisfied	Somewhat Satisfied	Neutral	Somewhat Unsatisfied	Unsatisfied	
All applications	1,911	415 (21.7%)	624 (32.7%)	695 (36.4%)	154 (8.1%)	23 (1.2%)	
Decision to grant a patent	1,507	365 (24.2%)	511 (33.9%)	527 (35.0%)	99 (6.6%)	5 (0.3%)	
Decision of refusal without any response from applicants	209	36 (17.2%)	72 (34.4%)	93 (44.5%)	8 (3.8%)	0 (0.0%)	
Decision of refusal after written opinions submitted by applicants	195	14 (7.2%)	41 (21.0%)	75 (38.5%)	47 (24.1%)	18 (9.2%)	

Table 14: Satisfaction level with patent examination quality of specific national applications by type of final

decisions

*Percentages in brackets represent the ratio of responses to each type of final decision to valid responses.

¹ Of these, 1,911 were valid due to submission of five blank responses.

² Decision to refuse a patent after JPO examiners considered written opinions or amendments submitted by applicants in response to the latest notices of reasons for refusal.

³ Decision to refuse a patent due to a lack of written opinions or amendments submitted by applicants in response to most recent notices of reasons for refusal.

2. Aggregated Results (5)Satisfaction level with patent examination quality of specific national applications

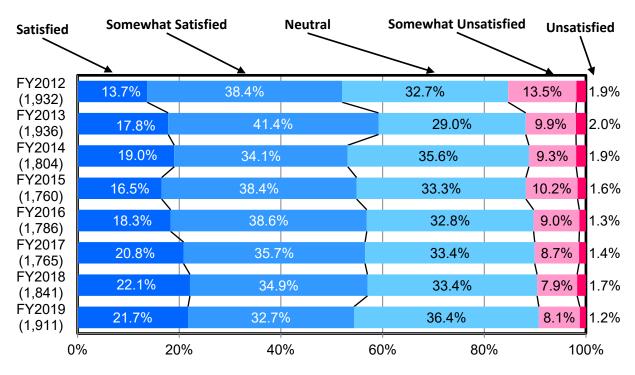


Figure 34: Satisfaction level with patent examination quality of specific national applications¹

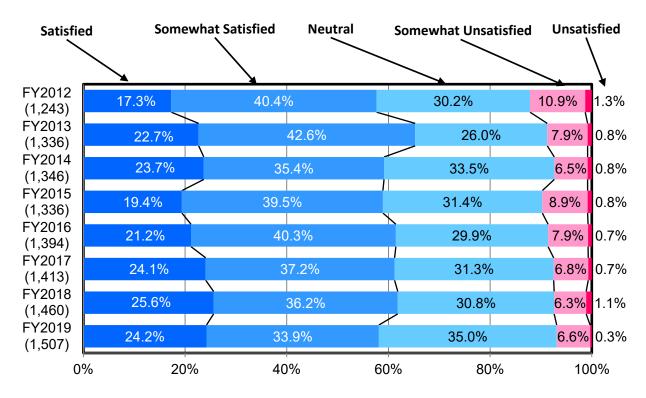


Figure 35: Satisfaction level with patent examination quality of specific national applications on which a patent was granted

¹ The numbers in brackets refer to valid responses by type of final decisions in each fiscal year. The same applies to graphs in Figures 35 through 37.

2. Aggregated Results (5)Satisfaction level with patent examination quality of specific national applications

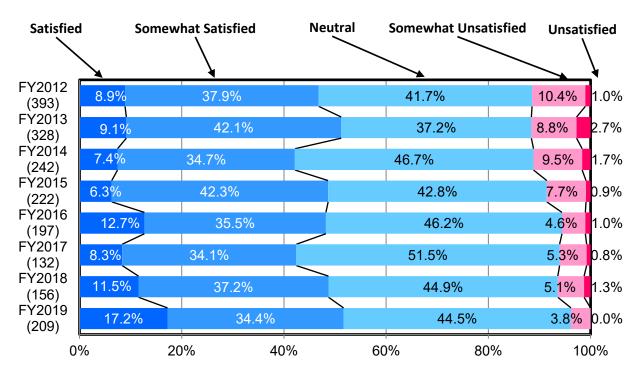


Figure 36: Satisfaction level with patent examination quality of specific national applications on which a patent was refused without any response from applicants

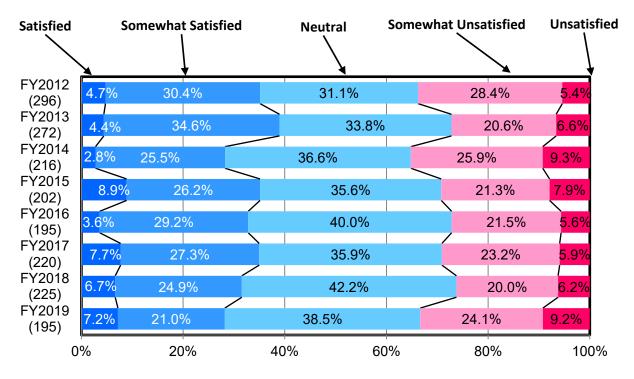


Figure 37: Satisfaction level with patent examination quality of specific national applications on which a patent was refused after written opinions by applicants being considered

2. Aggregated Results (5)Satisfaction level with patent examination quality of specific national applications

Table 15 shows reasons for positive responses (*satisfied* or *somewhat satisfied*) in Table 14. While *appropriate judgement on novelty / inventive step* is the major reason in the case of applications on which a patent was granted or refused without any response from applicants, *easy-to-understand description in decisions / notices of refusal* is the main reason in cases where applications for patents were refused after consideration of written opinions by applicants.

Final decision	Positive responses	Easy-to-understand description in decisions / notices of reasons for refusal	Appropriate judgement on novelty / inventive step	Appropriate scope and results of prior art searches	Communication with examiners in on-site and telephone interviews	Other
All applications	1,039	653 (62.8%)	647 (62.3%)	371 (35.7%)	65 (6.3%)	99 (9.5%)
Decision to grant a patent	876	538 (61.4%)	542 (61.9%)	302 (34.5%)	55 (6.3%)	89 (10.2%)
Decision of refusal without any response from applicants	108	72 (66.7%)	79 (73.1%)	43 (39.8%)	2 (1.9%)	4 (3.7%)
Decision of refusal after written opinions submitted by applicants	55	43 (78.2%)	26 (47.3%)	26 (47.3%)	8 (14.5%)	6 (10.9%)

Table 15: Reasons for positive responses to examination quality of specific national applications

*Percentages in brackets represent the ratio of positive responses to each type of final decision to all responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 16 shows reasons for negative responses (*unsatisfied* or *somewhat unsatisfied*) in Table 14. The two responses, *judgement on lack of novelty / inventive step* and *judgement on lack of descriptive requirements* account for the largest and the second largest negative response proportions respectively, regardless of the type of final decision.

		_				-		
Final decision	Negative responses	Easy-to-understand description in notices of reasons for refusal	Judgement on industrial applicability	Judgement on lack of novelty / inventive step	Judgement on lack of descriptive requirements	The scope and results of prior art searches	Communication with examiners in on-site and telephone interviews	Other
All applications	177	26 (14.7%)	2 (1.1%)	117 (66.1%)	32 (18.1%)	15 (8.5%)	4 (2.3%)	22 (12.4%)
Decision to grant a patent	104	14 (13.5%)	2 (1.9%)	69 (66.3%)	19 (18.3%)	11 (10.6%)	0 (0.0%)	7 (6.7%)
Decision of refusal without any response from applicants	8	2 (25.0%)	0 (0.0%)	3 (37.5%)	3 (37.5%)	0 (0.0%)	0 (0.0%)	1 (12.5%)
Decision of refusal after written opinions submitted by applicants	65	10 (15.4%)	0 (0.0%)	45 (69.2%)	10 (15.4%)	4 (6.2%)	4 (6.2%)	14 (21.5%)

Table 16: Reasons for negative responses to examination quality of specific national applications

*Percentages in brackets represent the ratio of negative responses to each type of final decisions to all the responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 17 shows reasons for the negative responses to *judgement on lack of novelty / inventive step* in Table 16. Many respondents were dissatisfied especially with *motivation/obstructive factors for combination* in the case of applications on which a patent was refused after written opinions by applicants were considered. Other reasons include: *it is unclear whether the examiners considered the written opinions*.

Final decision	Negative responses	Identification of cited documents	Judgement of identical features/differences	Motivation/obstructive factors for combination	Judgement on design variations	Judgement on well- known art	Other
	Nega	Identif d	Judger featur	Motiva factors	Judger	1 d	
All applications	117 (66.1%)	40 (22.6%)	48 (27.1%)	55 (31.1%)	26 (14.7%)	23 (13.0%)	11 (6.2%)
Decision to grant a patent	69 (66.3%)	24 (23.1%)	30 (28.8%)	26 (25.0%)	15 (14.4%)	13 (12.5%)	2 (1.9%)
Decision of refusal without any response from applicants	3 (37.5%)	0 (0.0%)	0 (0.0%)	1 (12.5%)	2 (25.0%)	2 (25.0%)	0 (0.0%)
Decision of refusal after written opinions submitted by applicants	45 (69.2%)	16 (24.6%)	18 (27.7%)	28 (43.1%)	9 (13.8%)	8 (12.3%)	9 (13.8%)

Table 17: Reasons for negative responses to judgements on lack of novelty / inventive step

*Percentages in brackets represent the ratio of negative responses to each type of final decisions to all the responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 18 shows reasons for negative responses to *judgement on lack of descriptive requirements* in Table 16. Respondents were mostly dissatisfied with *judgement on clarity requirements* in cases where applications on which a patent was granted, and with *judgement on support requirements* in cases where patent applications were refused.

2. Aggregated Results (5)Satisfaction level with patent examination quality of specific national applications

Final decision	Negative responses	Judgement on enablement requirements	Judgement on support requirements	Judgement on clarity requirements	Judgement on product-by-process (PBP) claims	Other
All applications	32 (18.1%)	4 (2.3%)	19 (10.7%)	14 (7.9%)	2 (1.1%)	3 (1.7%)
Decision to grant a patent	19 (18.3%)	2 (1.9%)	9 (8.7%)	11 (10.6%)	2 (1.9%)	0 (0.0%)
Decision of refusal without any response from applicants	3 (37.5%)	0 (0.0%)	2 (25.0%)	1 (12.5%)	0 (0.0%)	0 (0.0%)
Decision of refusal after written opinions submitted by applicants	10 (15.4%)	2 (3.1%)	8 (12.3%)	2 (3.1%)	0 (0.0%)	3 (4.6%)

Table 18: Reasons for negative responses to judgements on lack of descriptive requirements

*Percentages in brackets represent the ratio of negative responses to each type of final decisions to all the responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 19 shows reasons for the negative responses to *the scope and results of prior art searches* in Table 16. Respondents were mostly dissatisfied with *domestic patent literature searches* in prior art searches.

Final decision	Negative responses	Domestic patent literature searches	Foreign patent literature searches	Non-patent literature searches
All applications	15	13	4	2
	(8.5%)	(7.3%)	(2.3%)	(1.1%)
Decision to grant a patent	11	10	4	1
	(10.6%)	(9.6%)	(3.8%)	(1.0%)
Decision of refusal after written opinions submitted by applicants	4 (6.2%)	3 (4.6%)	0 (0.0%)	1 (1.5%)

Table 19: Reasons for negative responses to prior art searches

*Percentages in brackets represent the ratio of negative responses to each type of final decisions to all the responses. Percentage sums may not equal 100 as multiple answers were allowed.

(6)Satisfaction level with patent examination quality of specific PCT applications

Table 20 shows the level of satisfaction with the quality of the international search and international preliminary examination of 554 randomly selected specific PCT applications on a 5-point scale. Figure 38 indicates the year-to-year change in the evaluation, and as shown in the data, approximately 90% of respondents have evaluated the quality as *neutral* or higher, with 90.6% this fiscal year.

Table	20: Salisfaction lev	ei with patent exar	nination quality of	specific PCT appli	cations
Valid responses	Satisfied	Somewhat Satisfied	Neutral	Somewhat Unsatisfied	Unsatisfied
554	94 (17.0%)	205 (37.0%)	203 (36.6%)	45 (8.1%)	7 (1.3%)

Table 20: Satisfaction level with patent examination quality of specific PCT applications

*Percentages in brackets represent the ratio of valid responses in each level.

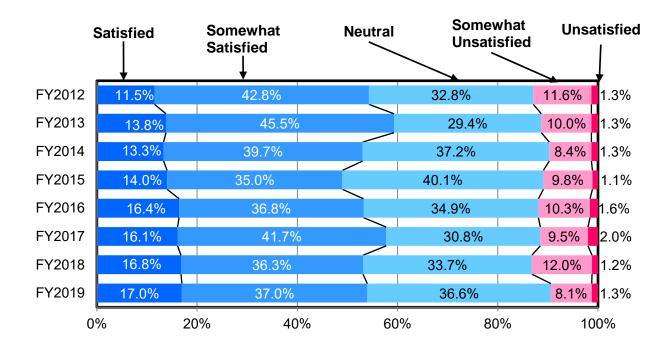


Figure 38: Satisfaction level with patent examination quality of specific PCT applications

2. Aggregated Results (6)Satisfaction level with patent examination quality of specific PCT applications

Table 21 shows reasons for the positive responses in Table 20. Many respondents felt that descriptions in ISR, WO/ISA and IPER were easy to understand and that *judgements on novelty / inventive step* were appropriate.

Positive responses	Easy-to-understand description in ISR, WO/ISA, and IPER	Appropriate judgement on novelty / inventive step	Appropriate scope and results of prior art searches	Other
200	224	207	136	6
299	(74.9%)	(69.2%)	(45.5%)	(3.7%)

Table 21: Reasons for positive responses to examination quality of specific PCT applications

*Percentages in brackets represent the ratio of positive responses in each item to the total responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 22 shows reasons for the negative responses in Table 20. Most respondents were dissatisfied with *judgements on lack of novelty / inventive step*.

Table 22: Reasons for negative responses to examination quality of specific PCT applications

Negative responses	Easy-to-understand description in ISR, WO/ISA, and IPER	Judgement on novelty / inventive step	Judgement on unity of invention	Scope and results of prior art searches	Other
52	11	41	0	6	6
52	(21.2%)	(78.8%)	(0.0%)	(11.5%)	(11.5%)

*Percentages in brackets represent the ratio of negative responses in each item to the total responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 23 shows reasons for the negative responses to *judgements on lack of novelty / inventive step* in Table 22. Most respondents showed their dissatisfaction with *identification of cited documents*, *judgement on identical features / differences*, and *motivation / obstructive factors for combination*. They also shared their opinions in the following items: it was unclear how examiners made their judgement on the effect of the claimed invention; it was unclear which parts should be considered in the citations; there was a mistake in literature numbers; and it was unclear whether the response to the International Search Opinion was considered in the International Preliminary Examination Report.

Negative responses to judgements on lack of novelty / inventive step	Identification of cited documents	Judgement on identical features / differences	Motivation / obstructive factors for combination	Judgement on design variations	Judgement on well- known art	Other
41	17	22	14	9	4	10
(78.8%)	(32.7%)	(42.3%)	(26.9%)	(17.3%)	(7.7%)	(19.2%)

Table 23: Reasons for the negative responses to judgements on lack of novelty / inventive step

*Percentages in brackets represent the ratio of negative responses to each item in the overall responses. Percentage sums may not equal 100 as multiple answers were allowed.

Table 24 shows reasons for negative responses to *scope and results of prior art searches* in Table 22. Respondents felt mostly dissatisfied with *domestic patent literature searches*.

Negative responses to scope and results of prior art searches	Domestic patent literature searches	Foreign patent literature searches	Non-patent literature searches
6	4	3	1
(11.5%)	(7.7%)	(5.8%)	(1.9%)

*Percentages in brackets represent the ratio of negative responses to each item in the overall responses. Percentage sums may not equal 100 as multiple answers were allowed.

3. Detailed Analysis

(1)Correlation between individual evaluation items and overall satisfaction level (national applications)

Correlation coefficients were used to measure relationships between the level of satisfaction with each evaluation item and with the overall examination quality of national applications. The greater correlation coefficient of an individual evaluation item indicates a stronger relationship to the level of satisfaction with overall quality.

Figure 39 shows the satisfaction level of each evaluation item and the correlation coefficient between the satisfaction level of each evaluation item and the overall examination quality of national applications with the former on the x-axis and the latter on the y-axis. The JPO should improve on a priority basis evaluation items where satisfaction levels are low (left side) in spite of high correlation coefficients with the overall level of satisfaction (upper side in Figure 39). This year's survey revealed that evaluation items of the following were priorities: *consistency of judgements among examiners*; and *application of Article 29 (2) – inventive step*. The survey also revealed that, among these evaluation items, the average level of satisfaction was decreasing in this area: *level of examiners' technical expertise*.

Another survey item, *consistency of judgements on inventive step*, had a higher correlation coefficient with satisfaction level and overall quality than the item *consistency of judgements on descriptive requirements*, as a result of analyzing responses to a new question added this year.

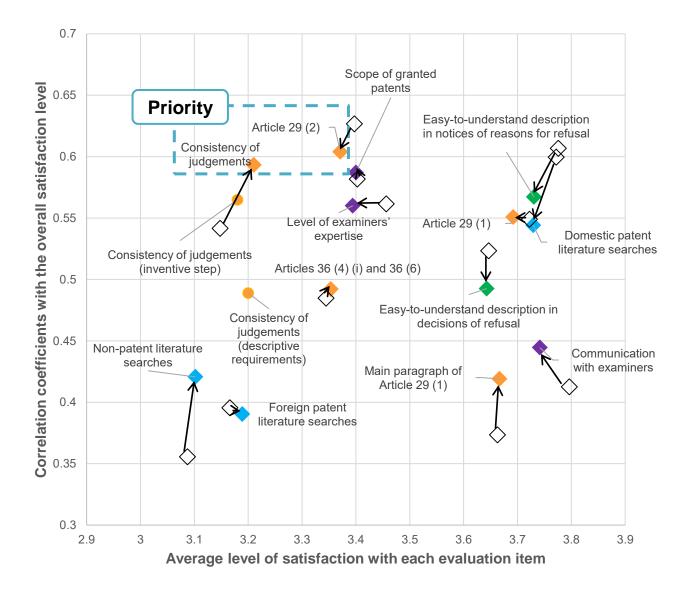


Figure 39: Average level of satisfaction for each evaluation item and correlation coefficients with overall level of satisfaction (national applications)¹

¹ Plots are colored according to evaluation type: Light blue for prior article searches; orange for judgements; green for descriptions in notices; purple for others. Both white plots representing survey results and arrows representing changes in correlation coefficients are from the previous year's survey.

(2)Correlation between individual evaluation items and overall satisfaction level (PCT applications)

Figure 40 shows the satisfaction level of each evaluation item and correlation between the levels of satisfaction with each evaluation item and overall quality of international search and international preliminary examination of PCT applications, with the former on the x-axis and the latter on the y-axis. As in Figure 39, the JPO should improve, on a priority basis, evaluation items which received low levels of satisfaction (left side) in spite of high correlation coefficients with overall level of satisfaction (upper side). This year's survey reveals that evaluation items *consistency of judgements in the international search and international preliminary examination* and *judgement on novelty / inventive step* are the priorities.

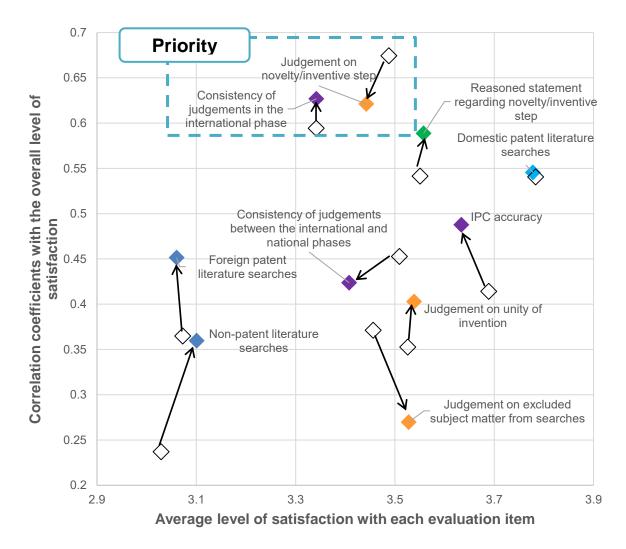


Figure 40: Average level of satisfaction for each evaluation item and correlation coefficients with overall satisfaction level (PCT applications)¹

¹ Plots are colored according to evaluation type: Light blue for prior article searches; orange for judgements; green for descriptions in notices; purple for others. Both white plots representing survey results and arrows representing changes in correlation coefficients are from the previous year's survey.

4. Survey Results Summary

This year's survey indicates that 93.7% of respondents evaluated the level of satisfaction with the overall quality of patent examination of national applications as *neutral* or higher, suggesting that there is not much difference from the previous year (Figure 1). The same can be said for the quality of patent examination of randomly selected specific national applications, about which 90.7% of respondents felt it to be *neutral* or higher (Figure 34).

The correlation analysis for the level of satisfaction of overall patent examination quality of national applications reveals that *consistency of judgements among examiners* and *application of Article 29* (2) – *inventive step* are considered to be priorities for improvement (Figure 39). It also showed that the item *consistency of judgements on inventive step* has a higher correlation coefficient with the level of satisfaction with the overall quality than *consistency of judgements on descriptive requirements*.

The survey showed that 97.4% of respondents evaluated the level of satisfaction with the overall quality of the international search and international preliminary examination of PCT applications as *neutral* or higher, suggesting that there is little difference from last year (Figure 15). The same can be said of the quality of the international search and international preliminary examination of randomly selected specific PCT applications, about which 90.6% of the respondents felt it to be *neutral* or higher (Figure 38).

The correlation analysis of the level of satisfaction with overall quality of international search and international preliminary examination of PCT applications reveals that *consistency of judgements in the international search and international preliminary examination* and *judgement on novelty / inventive step* are determined to be priorities for improvement (Figure 40).

While making steady progress in current measures and initiatives to improve examination quality, the JPO will address issues, such as *consistency of judgements among examiners* and *application of Article 29 (2) – inventive step*, which were identified in this survey with the help of other analysis results produced by the JPO. It will also commit to making continuous efforts to maintain and improve examination quality based on invaluable information obtained from a large number of users in the survey.

5. Future of the User Satisfaction Survey

We have been conducting this survey since FY 2012 on the same scale, achieving an approximate 90% response rate due to user understanding and their active cooperation.

With added questions about *consistency of judgements on inventive step* and descriptive requirements, this fiscal year's survey demonstrates that the former has a higher correlation coefficient with the level of satisfaction for overall quality than the latter.

The JPO will continue to survey for the foreseeable future to help meet the following objectives: improve our knowledge of user needs; consider and develop further improvements of evaluation methods; survey timing and method; application and applicant selection methodology.

The survey results will be the basis of discussions for the development of improvements, implementation, and system of quality management in meetings of the Subcommittee on Examination Quality Management under the Intellectual Property Committee of the Industrial Structure Council.

Acknowledgment

The JPO expresses our gratitude to all respondents for generously giving their time to take the survey. In order to maintain and improve the quality of patent examinations, the JPO will continue to conduct user-satisfaction surveys and will, based on the results, improve the quality of patent examinations and operating procedures. The JPO values and appreciates your continued support.

APPENDIX: Questionnaire Sheets

to rema		Inding to the questionnaire, please indicate by checkin onymous, i.e., you don't want your name to be known Wish your name to be known to us Wish to be anonymous. "If you choose "Wish to be anonymous," your response might disclose your identity, which we will not make not	n to us. will be h						
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	4-2.	Article 36 (4) (i) and Article 36 (6) (descriptive requirements for description and claims)		C	C	0	C	0	C
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B : judgement of whether the subject matter fa "invention")	ans under the concep	01		
C : judgement on lack of novelty/inventive step	p	- 4	Please go on to 4-1.	
D : judgement on lack of descriptive requirement Article 36 (6))	ents (Article 36 (4) (i)	and ⇒ I	Please go on to 4-2.	
E : prior art search (search scope/ search	results)	⇒ I	Please go on to 4-3.	
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(1) United States Patent and Trademark (USPTO)	Office		^D	
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